Strategic Cross Boundary Scoping Statement Consultation Draft

Update to the adopted Runnymede 2030 Local Plan

April 2025

Strategic Cross Boundary Scoping Framework, April 2025

1.0 Background

- 1.1 As part of the preparation of a Local Plan, Councils currently have a legal duty to cooperate on strategic planning matters with other local authorities and various prescribed bodies on an ongoing basis throughout the production of the Local Plan, under the Duty to Co-operate.
- 1.2 The Duty to Cooperate requirements are however set to change. The previous Government published in December 2023 a tracked change version of a draft NPPF, together with a Written Ministerial Statement, setting out its proposed planning reforms. These included the proposal that as part of the introduction of the Levelling Up and Regeneration Act 2023, it would be abolishing the 'duty to cooperate' and replacing it with a new 'flexible alignment policy' instead.
- 1.3 However, in July 2024 there was a change in Government and the new Government published on 30th July 2024 a consultation on proposed reforms to the National Planning Policy Framework (NPPF) and other changes to the planning system.¹
- 1.4 Following the July 2024 consultation, an updated version of the NPPF was published in December 2024. This confirms that in the short term, the Government is committed² to strengthening the existing Duty to Cooperate requirements. In the longer term, based on the contents of the July 2024 planning reforms consultation, the Government intends to introduce formal cross-boundary strategic planning mechanisms to not only strengthen the existing Duty to Cooperate requirement but also introduce effective new mechanisms for cross-boundary strategic planning. This is proposed to include short term measures which will strengthen cross-boundary cooperation, ahead of introducing formal strategic planning mechanisms through new legislation.
- 1.5 Alongside this, the Devolution White Paper (published in December 2024) sets out the Government's aim of achieving universal coverage of Strategic Authorities across England. One of the key roles of Strategic Authorities will be to produce or support the delivery of Spatial Development Strategies (SDS) in their areas.
- 1.6 As announced by Government on 5 February 2025, Surrey is on the accelerated programme for Local Government Reorganisation (LGR). The timetable for devolution in Surrey is however currently unknown. Two proposals for LGR have been submitted to the Government for consideration by the Surrey local authorities. The first of these

¹ <u>Proposed reforms to the National Planning Policy Framework and other changes to the planning system -</u> <u>GOV.UK</u>

² Chapter 3 paragraph 9d)

proposes the creation of 3 unitary authorities in Surrey, and the second proposes the creation of 2 unitary authorities. It is expected that the LGR process in Surrey will be finalised in Spring 2027.

- 1.7 The county council's elections have been suspended for a year in order to facilitate this process.
- 1.9 Further guidance from the Government on its plan making reforms is expected in the summer of 2025. However, whilst this increased certainty is awaited, it is considered that whatever new arrangements are put in place that there is clearly still a need for ongoing cross boundary engagement with other local authorities and key stakeholder organisations. However, the nature of this engagement might well change as a result of the government's reforms. These reforms could have a significant impact on several key stakeholder organisations, including Runnymede Council itself.

Runnymede Local Plan position

- 1.10 The planning reform changes, outlined above, and local government reorganisation could well impact on the timescales/geography for plan making for the Runnymede area, depending on when key changes are brought forward. However, in the meantime, the Council is pushing ahead with its update to the Local Plan and has produced an updated Local Development Scheme which sets out the timetable for this.
- 1.11 As it stands, RBC is proposing to formally commence work on an update to the Runnymede 2030 Local Plan in September 2025. In the meantime, whilst we are awaiting the official start of plan making in the borough, officers are starting work on updating the Local Plan evidence base.
- 1.12 As part of this process, it is considered important to produce a Strategic Cross-Boundary Scoping Statement setting out what strategic issues the local plan is expected to address who it is considered should be consulted as part of this process and how it is intended to engage with these organisations as the new evidence base emerges.
- 1.13 This Strategic Cross-Boundary Scoping Statement is therefore being produced in advance of the introduction of the new arrangements to bridge the gap between the existing Duty to Cooperate requirements for cross-boundary working for current system plans and the proposed introduction of reconfigured local authorities for cross-boundary co-operation.

1.14 It does this through considering the current legal requirements of the Duty to Cooperate as a starting point. The Statement is however a live document and will be updated as and when we have more certainty about the LGR proposals, future strategic plan making arrangements and devolution proposals in this part of the country.

The Duty to Co-Operate

1.15 The Duty to Co-operate (DtC) is a requirement of section 110 the Localism Act 2011³. Its aim is to ensure that Local Planning Authorities (LPAs) engage constructively, actively and on an ongoing basis, so that strategic, cross boundary matters are dealt with effectively in individual Local Plans. Section 33A of the Planning and Compulsory Purchase Act 2004 (as amended)⁴ describes strategic matters as follows:

> "(a) sustainable development or use of land that has or would have a significant impact on at least two planning areas, including (in particular) sustainable development or use of land for or in connection with infrastructure that is strategic and has or would have significant impact on at least two planning areas; and

> (b) sustainable development or use of land in a two-tier area if the development or use (i) is a county matter, (ii) has or would have a significant impact on a county matter".

- 1.16 Both the National Planning Policy Framework (NPPF)⁵ (2024) and the Planning Practice Guidance (PPG)⁶ currently make reference to the DtC.
- 1.17 Paragraph 24 of the NPPF states that LPAs and county councils (in two-tier areas) continue to be under a duty to co-operate on planning issues that overlap administrative boundaries, particularly those relating to strategic priorities. These are defined at paragraph 20 of the NPPF as follows:
 - a) homes (including affordable housing), employment, retail, leisure and other commercial development;
 - b) infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
 - c) community facilities (such as health, education and cultural infrastructure); and

⁷ Para. 27 of the NPPF

⁷ Para. 27 of the NPPF

 $^{^{\}rm 7}$ Para. 27 of the NPPF

- d) conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation.
- 1.18 Planning for infrastructure is a critical element of the Local Plan process. The framework makes clear⁷ that local planning authorities should work together and take into account the relevant investment plans of infrastructure providers to ensure a consistent approach is taken to taken to planning the delivery of infrastructure.

Consultation on this Scoping Statement

- 1.19 This Strategic Cross-Boundary Scoping Statement forms part of the background evidence for the Local Plan and also fulfils a number of important roles, notably it:
 - Ensures the Borough Council has identified all of the strategic issues which effect the Borough and wider area at the earliest stage of plan preparation;
 - Sets out the framework for how Runnymede Borough Council will approach strategic cross boundary engagement by identifying the authorities/bodies with which it will need to engage and the mechanism for that engagement (in broad terms);
 - Allows consultation with those authorities and bodies who may identify other issues, bodies or mechanisms for engagement that the Borough Council has not identified;
 - Provides a framework for future engagement whereby the Council will limit its consultation on strategic cross boundary matters to the identified and agreed strategic issues and relevant local authorities, prescribed bodies and other key stakeholders.
- 1.20 To ensure that Runnymede Borough Council is taking the correct approach to meeting its strategic cross boundary obligations, the Council would like to hear from you if you consider that we haven't identified a strategic matter, a relevant authority/ body or that other processes/ mechanisms for engagement would be more suitable than those outlined in this Statement. Please provide, as part of your response, justification as to why you consider an alternative approach should be taken e.g. evidence should be provided as to why RBC should engage with another authority/ body on a strategic matter.

⁷ Para. 27 of the NPPF

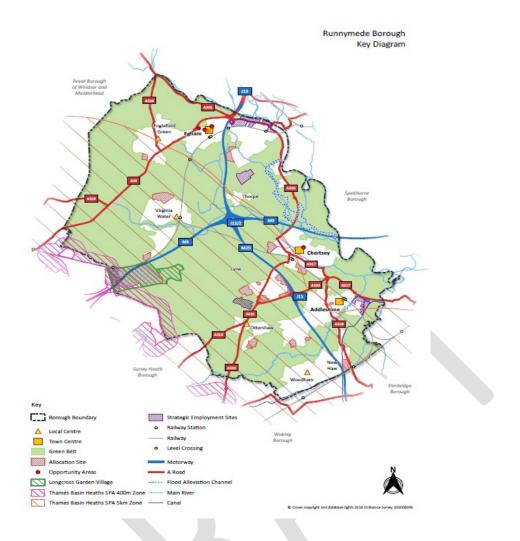
1.21 Responses to this consultation should be received no later than **8th July 2025** and emailed to <u>planningpolicy@runnymede.gov.uk</u> or alternatively posted to:

Planning Policy Team, Runnymede Borough Council, Civic Centre, Addlestone, KT15 2AH

2.0 The Runnymede Context

Geographic Context

- 2.1 Runnymede is located in North West Surrey only twenty miles from Central London and is strategically located at the junction of the M25 and M3 motorways. It has excellent road and rail connections to the capital and by road to Heathrow Airport. There is good access to the wider South East Region by the motorway network and the Reading – Waterloo and Weybridge – Waterloo railway lines.
- 2.2 Runnymede is a small Borough when compared with most of the other Surrey authorities, measuring only eight miles from north to south. Runnymede is home to approximately 88,000 residents (at the time of the 2021 Census) and contains the three main towns of Addlestone, Chertsey and Egham together with a range of other smaller settlements including Virginia Water, Woodham/New Haw, Englefield Green, Lyne, Longcross, Ottershaw and Thorpe. Approximately 74% of its area lies within the Metropolitan Green Belt, which makes the area an attractive location to live, work and visit.
- 2.3 Accessibility to London, Heathrow and Gatwick airports by rail and motorway makes Runnymede a highly desirable business location. The Borough has a strong local economic base with many commercial enterprises in the town centres, industrial estates, suburban business areas and business parks.
- 2.4 House prices are on average higher than in the rest of the South East, and similar to those in parts of London. The availability of affordable housing to meet local needs remains a key issue in the Borough.
- 2.5 Runnymede has a rich architectural and environmental heritage, having a range of Grades II, II* and I nationally listed buildings. The Borough also contains some important statutorily listed parks and gardens such as Great Fosters (Grade II*) and Savill Garden (Grade I) and several Scheduled Ancient Monuments, including the Bowl Barrows at Longcross, Chertsey Abbey and the hill fort and chapel at St Ann's Hill.



- 2.6 The Borough also contains a number of nationally and internationally important nature conservation sites, including Windsor Forest and Great Park to the north west which is a Special Area of Conservation (SAC) and a Site of Special Scientific Interest (SSSI). The Runnymede Meadows to the north of the Borough include an SSSI (Langham Pond), and the remainder is a Site of Nature Conservation Importance (SNCI). A small part of the Borough on its western side is also within 400 metres of Chobham Common SSSI, an integral unit of the TBHSPA. The Borough contains a number of Suitable Alternative Natural Greenspaces (SANGs) to encourage walkers and dog walkers away from the Special Protection Area (SPA). There are also two Local Nature Reserves (LNRs) at Chertsey Meads and the Riverside Walk at Virginia Water.
- 2.7 The Borough also has a number of ancient woodland sites and open spaces covering a number of categories including parks and gardens, allotments and cemeteries and churchyards.

2.8 Watercourses and lakes are a key characteristic of the Borough, with the River Thames running along the Borough's eastern boundary and the Basingstoke Canal forming the south eastern boundary. The River Wey, Addlestone Bourne and Chertsey Bourne run through the Addlestone and Chertsey areas of the Borough, and consequently much of the eastern side of the Borough is subject to flood risk. The water courses are all designated in parts as SNCI or SSSI. Recreationally, there are a number of water-based activities available in Runnymede including sailing, waterskiing, windsurfing, canal and river boating and fishing. The Thorpe Park No. 1 Gravel Pit is a flooded former gravel pit, which is a SSSI and a Ramsar site. It is also an integral unit of the South West London Water Bodies SPA and is especially renowned for its wetland bird interest as it supports many wintering birds, including significant numbers of wintering Gadwall and Shoveler.

Update to the Runnymede 2030 Local Plan

- 2.9 Paragraph 33 of the NPPF advises that "Policies in local plans and spatial development strategies should be reviewed to assess whether they need updating at least once every five years and should then be updated as necessary. Reviews should be completed no later than five years from the adoption date of a plan and should take into account changing circumstances affecting the area, or any relevant changes in national policy. Relevant strategic policies will need updating at least once every five years if their applicable local housing need figure has changed significantly; and they are likely to require earlier review if local housing need is expected to change significantly in the near future."
- 2.10 The text in the NPPF responds to the legal requirement in Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012 to carry out such reviews. This regulation states,

"A local planning authority must review a local development document within the following time periods— a) in respect of a local plan, the review must be completed every five years, starting from the date of adoption of the local plan, in accordance with section 23 of the Act (adoption of local development documents)."

2.11 Regulation 23(5) of the Planning and Compulsory Purchase Act referred to states;

'A document is adopted for the purposes of this section if it is adopted by resolution of the authority.'

2.12 In Runnymede, the Council resolved to adopt the Runnymede 2030 Local Plan on 16th July 2020, meaning that the Council is required to review its Local Plan by 16th July 2025.

- 2.13 A comprehensive review of the Runnymede 2030 Local Plan policies was undertaken in-house by officers and the conclusions of this review were approved by members of the <u>Planning Committee on 23rd October 2024</u> (pages 67-80). The review concluded that at least a partial update is required to the Runnymede 2030 Local Plan. This review helps clarify likely areas of focus for the Local Plan Review. As set out in the adopted Runnymede 2030 Local Plan,⁸ the majority of the policies contained in the Plan are considered strategic in that they set out an overarching strategy for the pattern, scale and quality of development and make sufficient provision for development (including housing etc), infrastructure, community facilities and the conversation and enhancement of the natural and built environment. The only policies that are not considered to be strategic are the following:
 - SL19: Housing Mix and Size Requirements
 - SL21: Presumption against loss of residential
 - SL24: Self and Custom Build Housing
 - SL25: Existing Open Space
 - SL26: New Open Space
 - SL27: Local Green space
 - SL28: Playing Pitches
 - EE4: Listed Buildings
 - EE5: Conservation Areas
 - EE6: Parks and Gardens of Special Historic Interest
 - EE7: Scheduled Ancient Monuments, County Sites of Archaelogical Importance (CSAIs) and Areas of High Archaelogical Potential (AHAPs)
 - EE8: Locally Listed and other Non-Designated Heritage Assets
 - EE14: Extensions and Alterations to and Replacement of Buildings in the Green Belt
 - EE15: Re-use of Buildings in the Green Belt
 - EE16: Outdoor Sport and Recreation in the Green Belt
 - EE17: Infilling or Redevelopment on Previously Developed Land in the Green Belt
 - EE18: Engineering Operations in the Green Belt
 - EE19: Change of Use of Land in the Green Belt
 - IE12: Town Centre Opportunity Areas
 - IE13: Local Centres

⁸ See Para. 5.14.

- 2.14 Work on the update to the Runnymede Local Plan and the stages involved in producing it, are set out in the latest draft of the <u>Local Development Scheme</u> (LDS). This timetable was approved at the same Planning Committee in October 2024 (pages 81-118).
- 2.15 Work on the update to the Plan is due to start in September 2025, at the same time as the government is expected to bring in the new plan making system. Any delays to the government's introduction of the new plan-making system could result in a subsequent delay to the Council's timetable. The work on the update to the Plan will be broken down into several stages.

Stages of plan preparation	Proposed dates for undertaking this stage
Scoping and early participation stage -	1 st September 2025 to end of February 2026 (6 months).
	This stage will include informal consultation which will "invite" views on what the plan should contain and feedback on key issues that should be addressed. It will also garner the views of communities and key stakeholders on how they would like to be engaged throughout the process.
Plan visioning and strategy development (to include gateway 1)	1 st March-end of August 2026 (6 months).
	This stage will include the first formal round of public consultation (8 weeks). First opportunity for all stakeholders to formally comment on the issues an area is facing and how they may be tackled in the local plan.
Evidence gathering and drafting the plan	1st September 2026-end of August 2027 (12 months)
Engagement, proposing changes and submission of the plan	1 st September 2027-end of January 2028 (5 months)
	This stage will include the second formal round of public consultation on the Local Plan with interested parties being given the opportunity to comment on the draft plan.
Examination	1 st February-end of July 2028 (6 months)

	This stage starts immediately after the Submission of the Plan and includes the hearing stages.
Finalisation and adoption of digital plan and monitoring	August 2028

Identifying which authorities and bodies Runnymede Borough Council should engage with on cross boundary issues

Who does the duty to cooperate apply to?

- 2.16 In terms of who the duty applies to, this includes all local planning authorities, county councils and a list of prescribed bodies. Regulation 4 of the Town & County Planning (Local Planning)(England) Regulations 2012⁹ lists those bodies which are prescribed bodies for the purposes of the duty. This includes:
 - The Environment Agency;
 - English Heritage;
 - Natural England;
 - Mayor of London;
 - Civil Aviation Authority;
 - Homes & Communities Agency;
 - Clinical Commissioning Groups (replaced by Integrated Care Boards);
 - National Health Service Commissioning Board (now NHS England);
 - Office of Rail Regulation;
 - Transport for London;
 - Integrated Transport Authorities (no ITA covers Runnymede);
 - Highway Authorities
 - Highways Agency (now known as National Highways); and
 - Active Travel England (added relatively recently).
- 2.17 Although not listed as prescribed bodies, paragraph 25 of the NPPF also states that local planning authorities should have regard to other relevant bodies including Local Nature Partnerships, the Marine Management Organisation (not relevant to Runnymede and so again will not be referred to again in this Statement), county councils, infrastructure providers, elected Mayors and combined authorities (not currently relevant to Runnymede).

⁹ The Town and Country Planning (Local Planning) (England) Regulations 2012 (legislation.gov.uk)

What does this mean for Runnymede?

- 2.18 In terms of which local authorities Runnymede should be including in its strategic cross boundary work, the Council has reviewed examples from other local authorities. These indicate generally that neighbouring boroughs and districts that share a border should be engaged with as part of the early stage of drawing up the Scoping Statement, but that transport links and other potential strategic issues should also be taken into consideration in identifying which local authorities to consult.
- 2.19 Heathrow Airport is recognised as having a significant economic influence upon Runnymede and the surrounding area. The recent announcement (January 2025) to build a third runway at Heathrow Airport will therefore have a significant impact on the Borough. Runnymede Borough Council is a member of the Heathrow Strategic Planning Group (HSPG) and the administrative area covered by its members is also included here to reflect the on-going cooperation on spatial planning matters undertaken through this group.
- 2.20 As part of its plan-making preparation, the Council is also currently required under the Duty to Cooperate, as set out above in paras. 2.16 and 2.17, to cooperate with a list of authorities and bodies that has been prescribed by the Government¹⁰. For Runnymede Borough Council, Table 1 below sets out the following organisations who the Duty to Cooperate is considered to apply to for Runnymede Borough:

¹⁰ The Town and Country Planning (Local Planning) (England) Regulations 2012 (legislation.gov.uk)

Table 1: DTC bodies in Runnymede

Named in the Act, Regulations	Named in the Runnymede context
and/or NPPF	
County Councils, Borough and	Surrey County Council and other local authorities
District Councils with a	with a functional relationship with RBC (see para.
functional link with RBC	1.9 above).
The Environment Agency	The Environment Agency
English Heritage	English Heritage
Historic Buildings and	Historic England
Monuments Commission for	
England	
Natural England	Natural England
Mayor of London	Mayor of London
The Civil Aviation Authority	The Civil Aviation Authority
The Homes and	Homes England
Communities Agency	
National Health Service	NHS England
Commissioning Board	
Primary Care Trusts	Now known as Integrated Care Boards - the
	Surrey Heartlands Integrated Care Board (ICB)
	and Integrated Care Partnership (ICP) cover
	Runnymede.
Office of Rail Regulation	Office of Road and Rail
Transport for London	Transport for London
Integrated Transport	Not relevant/ applicable in RBC
Authorities	
Highway Authority	Surrey County Council
	National Highways
Marine Management Agency	Not relevant/ applicable in RBC
Local Nature Partnership	Surrey Nature Partnership
Active Travel England	Active Travel England
Utility and Infrastructure	Scottish and Southern Energy Networks – have
Providers	appointed Regen to help with future scenario
	planning.
	UK Power Networks (which covers the other half
	of our borough)
	Affinity Water Thames Water -
	Cadent Gas/ Scotia Gas Networks Limited and
	Couche Gas Scotia Gas Networks Linned and

National Gas Transmission – have appointed Avison Young to provide advice on planning
matters. Mobile UK - mobile network operators.

2.21 Please note that the Council's Statement of Community Involvement (SCI) (March 2021)¹¹ sets out how the Council intends to engage with the community throughout the preparation of the Local Plan and so this issue will not be discussed further in this Statement.

Runnymede BC and bodies and forums dealing with cross-boundary issues

2.22 The Council is a member of several bodies and forums which deal with cross-boundary issues. The purpose of some of the groups is primarily for sharing information rather than the discussion of cross-boundary issues. The list below sets out the bodies and forums that Runnymede is a member of or, has been a member of if the group has disbanded recently. While the entire list cannot be relied upon to meet the Duty to Cooperate or any future replacement mechanism, they are included as they provide an ongoing framework for maintaining awareness of cross boundary issues to the participants:

Partnership/ Working Group	Authorities/ Organisations involved	Purpose
Planning Head of Planning (SHOP)	All Surrey Heads of Planning	To discuss and resolve cross boundary policy issues, share relevant information and experience.
Surrey Leaders Group ¹²	Surrey County Council and all Surrey local authority leaders	Cross boundary issues.
Surrey Planning Working Group	Surrey County Council and planning policy officers from all Surrey local authorities attend.	To discuss and share information about cross boundary policy issues and experience.
Surrey Infrastructure Steering Group	Core membership of borough and district authorities and county council Directors of Place.	Cross boundary issues relating to the promotion, co-ordination and unblocking the barriers to the provision of

¹¹ <u>Statement of Community Involvement (SCI) – Runnymede Borough Council</u>

¹² In the past the Council has also been part of a Leader's group to consider the review of the London Plan. This group might well be reestablished should work on the review of the London Plan take place.

		infrastructure in the
Thames Basin Heaths JSPB	Councillor and officer	County. The Officer Group co-
member and officer		-
	representatives from all affected local authorities	ordinates the strategic policy approaches of
meetings for Runnymede	and County Councils as	
	well as Natural England.	mitigating and managing the impacts of
	wen as waturar Lingianu.	development on the SPA.
		It provides information to
		the JSPB for strategic
		decision making.
Heathrow Strategic	Voluntary partnership of	The group is engaged in
Planning Group and	local authorities in the	planning for the
various associated	area surrounding	development of the sub-
working groups	Heathrow Airport.	region and ensuring that
		the airport is operated
		and developed in a way
		that is well planned and
		sustainable for the
		communities that live
		around it.
Joint Infrastructure Group	Runnymede Borough	Provides a forum for joint
with Surrey County	Council and Surrey County	prioritisation of
Council	Council.	infrastructure projects
		and advice on CIL bidding
		from RBC officers.
Surrey Health and	Includes representatives	The Forum aims to
Planning Forum	from Surrey County	strengthen links across
	Council, Integrated Care	planning and health
	Boards, Surrey local	teams. Networking Group
	authorities.	that reports to the Health
		and Wellbeing Board.
North West Surrey Health	Local health and care	Place based partnership
and Care Alliance	organisations and Surrey	working together to
	local authorities.	improve the health,
		wellbeing and happiness
		of those living and/or
		working in the boroughs
		of Woking, Runnymede,
Cumpu Enhanced	CCC hus constants in land	Elmbridge and Spelthorne.
Surrey Enhanced	SCC, bus operators, local	The Enhanced Partnership
Partnership Stakeholder	community	is the legal mechanism by with SCC and bus
Reference Group	representatives and	
	borough & district officers.	operators can make
		changes to bus services and infrastructure to
		increase bus use. The
		inciease sus use. Ine

Participation in the Affinity Water LPA Engagement Programme	Network operator and local authority representatives.	Stakeholder Reference Group provides feedback on behalf of bus users and plays a 'critical friend' role. Sharing information to understand local capacity, future development scenarios and network planning.
Participation in UK Power Networks' Distribution Systems Operator (DSO) Regional Engagement Programme	Network operator (including a dedicated Local Net Zero team) and local authority representatives.	Sharing information to understand local capacity, future development scenarios and network planning.
Participation in SSEN Distribution Future Energy Scenarios Programme	Network operator and local authority representatives.	Sharing information to understand local capacity, future development scenarios and network planning.
Participation in the Water Resources Forum (Thames Water & Affinity Water)	Water Resources South East, six water companies in the South East region, multi- sector stakeholders.	Engagement to inform the development of the statutory Water Resources Management Plan.
Participation in Transport for the South East Engagement Programme	Partnership of 16 local authorities, representatives of district and borough authorities, protected landscapes and national delivery agencies, and other stakeholders.	Sub-national transport body for the South East. Works with stakeholders to determine what investment is needed to transform the region's transport system and drive economic growth.
Ofgem Regional Energy Strategic Plan (RESP) consultation events	Ofgem RESP Team and local authority representatives.	Collaboration to ensure Regional Energy Strategic Plans inform spatial and local energy plans.

Strategic matters of relevance to plan making in Runnymede and their geographic extent

2.22 The NPPF sets out (in paragraph 20) the strategic priorities which are subject to the duty to co-operate, see para 1.12 above. Based on these, the previous DTC Scoping Report produced for the Runnymede 2030 Local Plan, and on-going discussions with duty to co-operate bodies and the early evidence gathering work, the Council has

identified the following potential cross boundary strategic planning matters that should be discussed with relevant authorities and bodies¹³. These are set out below:

Housing and Economic Needs

Matter 1: Meeting Housing Needs Matter 2: Meeting needs for gypsies and travellers and travelling showpeople Matter 3: Delivering economic growth needs, including retail

Natural and Historic Environment

Matter 4: Thames Basin Heath Special Protection Area Matter 5: Flooding Matter 6: Natural and Historic Environment

Infrastructure

Matter 7: Transport Matter 8: Social infrastructure including Healthcare and Education Matter 9: Utilities including water and waste water

Climate Change

Matter 10: Climate Change

Other Strategic Matters

Matter 11: Green Belt and Grey Belt Matter 12: Minerals

Details of Strategic Matters and Relevant Bodies

2.23 The following tables set out further detail on each of the Strategic Matters and identifies the relevant bodies and organisations for each Matter. It should be noted that whilst the Council considers that all of those bodies listed may have an interest in one or more strategic matters in relation to plan making activity in Runnymede, some bodies may have a critical role to play in ensuring that effective outcomes are achieved. This will be highlighted in further detail as appropriate in the Strategic Compliance Cross Boundary Compliance Statement to be published alongside the Regulation 18 and 19 versions of the Local Plan and following ongoing discussions with partner authorities and bodies.

¹³ See para. 3.1 below.

Housing and Economic Needs

Matter 1: Meeting Housing Needs	The Council recognises that both the scale and distribution of housing development are key strategic issues for the Borough and its neighbouring authorities. It is important to consider issues relating to housing need and supply at a wider spatial scale than single authorities. This is one of the key reasons that the Government is
	committed to a plan-led system which involves more engagement and decision taking at a strategic level. The National Planning Policy Framework is clear that "effective strategic planning across local planning boundaries will play a vital and increasing role in how sustainable growth is delivered, by addressing key spatial issues including meeting housing needs" ¹⁴
	As set out in the report above, the geography of the new Strategic Authority covering Surrey is not yet known at this point. However, it is clear from the updated version of the Planning Practice Guidance for Housing and Economic Development Needs Assessments that the updated standard method for calculating housing need should be used to assess housing needs until such time as a spatial development strategy is published. ¹⁵

¹⁴ Para. 24 of the NPPF (2024).

¹⁵ Para. 013 of the Planning Practice Guidance.

	The standard method for assessing local housing need identifies an overall minimum average annual housing need figure but doesn't break this down into the housing need of individual groups. The housing needs of specific groups will be included in the Runnymede Housing and Economic Development Needs Assessment (HEDNA) report. This report will be published on the Council's website when it is completed and issues with stakeholders and other interested parties discussed as part of its production.
Who is involved?	Local authorities
	Elmbridge Borough Council
	Royal Borough of Windsor and Maidenhead
	Spelthorne Borough Council
	Surrey County Council
	Surrey Heath Borough Council
	Woking Borough Council
	Other bodies
	Anglian Water
	Greater London Authority (GLA)
	Homes England
	Network Rail
	Surrey Heartlands Integrated Care Board
	Surrey Heartlands Integrated Care Partnership
	Thames Water
Methods for Engagement	-Meetings / discussions with relevant local authorities and
	bodies during the preparation of the HEDNA.

 Request comments from local authorities and relevant
bodies on the HEDNA and alongside the two consultation
stages on the updated Local Plan.
-Meetings / discussions / correspondence (verbal and
email) with relevant authorities / bodies at officer level,
and at Member level, if necessary, and when appropriate
as housing strategy and policies are being developed.
-Opportunity for written comments to be made on
proposed evidence, allocations and policies during the
public consultation stages of the Local Plan; and
-Stakeholder events as appropriate.

Who is involved?	Local authorities
	opportunities to find additional sites (if required) within the Borough, the Council may need to work with neighbouring authorities if need cannot be wholly met within the Borough. The aim of such discussions would be to identify whether any of Runnymede's neighbours may be able to assist with accommodating any unmet needs arising from the borough.
Matter 2: Meeting needs for gypsies, travellers and travelling showpeople -	In preparing an updated local plan, the Council will develop an evidence base assessing the needs of Gypsies, Travellers and Travelling Showpeople over the expected duration of the next Plan period (up to 2043). This will necessitate contacting adjoining local authorities during the preparation of this evidence. Subject to the findings of this evidence and the

	Elmbridge Borough Council Royal Borough of Windsor and Maidenhead Spelthorne Borough Council Surrey Heath Borough Council Woking Borough Council Other bodies Friends, Families and Travellers Surrey Community Action Greater London Authority (GLA) Homes England Network Rail Showmen's Guild of Great Britain Surrey Gypsy Traveller Communities Forum
Methods for Engagement	 Meetings / discussions with relevant local authorities and bodies during the preparation of the GTAA; Request comments from local authorities and relevant bodies on draft GTAA; Meetings / discussions / correspondence (verbal and email) with relevant authorities / bodies at officer level, and at Member level as appropriate as strategy and policies related to Gypsies, Travellers and Travelling Showpeople are being developed; Opportunity for written comments on proposed evidence, allocations and policies during the public consultation stages of the Local Plan; and,

-Meetings with the with relevant local authorities and
bodies to discuss issues arising in relation to travellers as
appropriate.

Matter 3: Delivering	The scale and distribution of economic growth and their	
economic growth needs,	needs is another key strategic issue for the Borough and its	
including retail	neighbouring authorities, and one that is very closely linked to housing growth. As with housing, economic growth needs will be included as part of the HEDNA report. As part of this work, the role of sectors and sites in the Borough that have a wider than local impact will need to be considered with relevant partners at a wider spatial scale.	
	The Devolution White Paper, published by the government in December 2024, as previously referred to in para. 1.9 above sets out that there should be a particular focus when considering the geographies of Strategic Authorities on functional economic areas. As part of the evidence produced to inform the adopted Runnymede 2030 Local Plan, the Council considered the geographic extent of the functional economic market (FEA). ¹⁶	
	This report concluded that overall, given the strength of transport links in and out of Runnymede, the Borough is most likely to sit on the edges of two different FEAs. The northern part of the Borough is considered to sit within a wider FEA which focuses on Heathrow airport at its centre.	

¹⁶ <u>Functional Economic Area Analysis (June 2015)</u>

The boroughs that Runnymede has the strongest relationships with within this Heathrow centred FEA are Spelthorne, Hounslow and Hillingdon. It is these three authorities that it is recommended that Runnymede engages with as it progresses its economic work. Some links with the Royal Borough of Windsor and Maidenhead have also been found although overall this authority is considered to have stronger links elsewhere and be in a different FEA to Runnymede. The same can be said for Bracknell Forest.

In terms of the southern parts of the borough, the report concluded that, the Addlestone and Chertsey areas are considered to sit on the edge of a South West London/M3/A3 corridor market. Again, the extent of this wider FEA is considered to cover a substantial geographical area stretching to Reigate to the south, Croydon to the east and Guildford to the south west. Whilst these areas undoubtedly have some links to Runnymede due to the existing transport network, the report didn't identify that Runnymede benefits from any strong links with these authorities. The analysis carried out indicated that in this wider FEA, Runnymede had the strongest links with Woking and Elmbridge and as such it is these authorities that it recommended that Runnymede engages with as it progresses its economic work.

The Council is expected to refresh its Functional Economic Area analysis as part of the HEDNA report. If differing conclusions are drawn to those described above (following

	1
consultation being carried out on any draft findings), then	
the list of partners below will be amended accordingly.	
The Heathrow Strategic Planning Group (HSPG) produced a	
Joint Evidence Base and Infrastructure Study in 2018 for	
member local authorities surrounding Heathrow (including	
Runnymede, Spelthorne, Slough BC, LB Hounslow, LB Ealing,	
Surrey County Council and Buckinghamshire Council). The	
study analysed the potential economic development and	
labour market arising from possible expansion of Heathrow	
Airport and explored how this related to the background	
growth for which the authorities were planning at this time.	
The Group is currently considering an update to its Joint	
Spatial Planning Framework (JSPF). This document seeks to	
provide an overarching flexible spatial framework for the sub-region over the next 30 years.	
The Council is currently in the process of seeking to update	
the Retail and Main Town Centre Uses Study ¹⁷ . This	
document assesses both the quantitative and qualitative	
need for new retail (comparison and convenience goods)	
floorspace and commercial leisure uses .	
The Council sizes to have this undeted you get and	
The Council aims to have this updated report and information published in the latter part of 2025. Whilst	
there may be some cross-boundary issues arising (in terms	
of the need / provision of new floorspace), many of the	
	J

¹⁷ <u>Retail & Town Centre Uses Study Volume A - Main Report</u>

	recommendations / policy impacts are likely to be
	Runnymede specific when it comes to retail.
Who is involved?	Local authorities
	Bracknell Forest
	Elmbridge Borough Council
	London Borough of Hillingdon
	London Borough of Hounslow
	Royal Borough of Windsor and Maidenhead
	Spelthorne Borough Council
	Surrey Heath Borough Council
	Surrey County Council
	Woking Borough Council
	Other bodies
	Civil Aviation Authority
	Greater London Authority (GLA)
	Heathrow Airport Holdings
	Network Rail
Methods for Engagement	-Meetings / discussions with relevant local authorities and
	bodies during the preparation of the evidence (HEDNA,
	SLAA and Retail and Main Town Centre Uses Study in
	particular);
	-Request comments from local authorities and relevant
	bodies on draft evidence (including on the methodologies to
	be used where appropriate);
	- Meetings / discussions / correspondence (verbal and
	email) with the relevant authorities / bodies at officer level,
	and at Member level as appropriate as strategy and policies
	are being developed;

-Opportunity for written comments on proposed evidence, allocations and policies during the public consultation stages of the local plan; and, -Engagement through the Surrey Heads of Planning (SHOP) and engagement through joint working groups or other co-
operative work with other partners.

Natural and Historic Environment

Matter 4: Thames Basin	The Thames Basin Heaths Special Protection Area (TBHSPA) is located beyond the western boundary of the Borough and	
	, , , ,	
Heath Special Protection	comprises areas of heathland protected by international	
Area	and national legislation as a natural habitat for the internationally important bird species of woodlark, nightjar and Dartford Warbler.	
	The TBHSPA covers eleven local authorities. New housing development is considered to have a likely significant effect on the heathland birds and a consistent package of avoidance and mitigation measures for the delivery of new housing needs is in place across the affected authorities. There are well established co-operation mechanisms through both an officer working group and a Joint Members Strategic Partnership Board which includes Natural England. Agreed avoidance and mitigation measures are set out in	
	the Thames Basin Heaths Delivery Framework 2009 and saved South East Plan Policy NRM6. One element of	

	mitigation is the delivery of Suitable Alternative Natural Greenspace (SANG). As opportunities for SANG within the Borough are limited, joint working with other authorities, to explore possibilities such as shared SANG, may be required to enable house building within the Borough. A key issue is that as new housing development is judged to
	have a likely significant effect on the birds that have made the SPA their habitat, a consistent package of mitigation measures for the delivery of new housing must be in place across the 11 affected authorities to ensure that new housing in the 400m-5km zone of influence can continue to be permitted over the Plan period. It should be noted that currently agreed measures are in place by way of saved South East Plan Policy NRM6 ¹⁸ , Policy EE10 of the Runnymede 2030 Local Plan and ¹⁹ .
Who is involved?	Local authorities Bracknell Forest Borough Council Elmbridge Borough Council Guildford Borough Council Hampshire County Council Hart District Council Royal Borough of Windsor and Maidenhead Rushmoor Borough Council Surrey County Council Surrey Heath Borough Council Waverley Borough Council

 ¹⁸ [ARCHIVED CONTENT] (nationalarchives.gov.uk)
 ¹⁹ Thames Basin Heaths Special Protection Area – Runnymede Borough Council

	Woking Borough Council
	Woking borough Council
	Other bodies
	Environment Agency
	Natural England
	National Highways (how their infrastructure will cope in
	heatwaves / flood events etc)
	Surrey Nature Partnership
	Surrey Wildlife Trust
Methods for Engagement	-Discussions on the TBHSPA will take place at Member level
	through the TBHSPA Joint Strategic Planning Board
	meetings, and at officer level through the TBHSPA Officer
	Working Group and Strategic Access Management and
	Monitoring (SAMM) Group meetings;
	- Meetings / discussions / correspondence (verbal and
	email) with neighbouring authorities / relevant bodies at
	officer level, and at Member level if necessary (and when
	,
	appropriate) as strategy and policies are being developed;
	and,
	-Opportunity for written comments on proposed evidence,
	allocations and policies during the public consultation stages
	of the Local Plan.
	Habitats and ecological networks cross local authority
Matter 5: Natural and	boundaries and therefore require co-operation – see also
Historic Environment	Matter 4.
	The Borough contains a variety of sites of biodiversity and
	nature conservation importance including Special Areas of

Conservation (SAC) ²⁰ , Ramsar sites ²¹ , Sites of Special	
Scientific Interest (SSSI), Sites of Nature Conservation	
Importance (SNCI) ²² , Local Nature Reserves (LNR) and	
Ancient Woodlands ²³ . The Borough's River systems and	
waterways also have an especially important role to play in	
nature conservation by providing natural habitat linkages via	
multi habitat wildlife corridors.	
A number of these valued areas of nature conservation	
could be impacted by delivering the Borough's housing	
needs, either through the direct development of these sites;	
through reducing the connectivity of nature by removing	
valuable green corridors; or if the increase in population has	
a significant negative impact on the conservation of these	
areas. Therefore, if appropriate mitigation is not put in place	
or new development is permitted which adversely affects	
protected sites, they could become threatened.	
The introduction of the Environment Act 2021 brings with it	
a mandatory requirement for development to meet a	
minimum 10% Biodiversity Net Gain (BNG). The mandatory	
BNG requirement came into effect in February 2024 for	
major sites and April 2024 for minor sites and can be	
delivered on-site, off-site through contributing towards local	
projects or through Biodiversity Credits towards larger	
strategic level projects. The Environment Act 2021 also	

 ²⁰ Special Areas of Conservation (jncc.gov.uk)
 ²¹ Ramsar Sites | JNCC - Adviser to Government on Nature Conservation
 ²² Surrey Local Sites Partnership (surreynaturepartnership.org.uk)
 ²³ Ancient woodland, ancient trees and veteran trees: advice for making planning decisions - GOV.UK (www.gov.uk)

	 introduces a requirement for local authorities to prepare Local Nature Recovery Strategies (LNRs). As such, the issue is the identification of BNG projects and indirectly the implementation of LNRS. The Borough contains a number of heritage assets which join or straddle the borough boundary. This includes Windsor Great Park and Garden and the Basingstoke Canal Conservation Area which cross into other local authority areas and a number of assets in close proximity to the borough boundary. These assets therefore can potentially require cross boundary cooperation.
Who is involved?	Local authorities Elmbridge Borough Council Guildford Borough Council Royal Borough of Windsor and Maidenhead Spelthorne Borough Council Surrey County Council Surrey Heath Borough Council Waverley Borough Council Woking Borough Council Other bodies Environment Agency Greater London Authority (GLA) Historic England National Grid – not DTC consultee but will have views on connecting renewables to the network

	National Highways (how their infrastructure will cope in
	heatwaves / flood events etc)
	Natural England
	Network Rail
	Surrey Heartlands (health impacts of climate change and
	how the built environment should adapt)
	Surrey Nature Partnership
	Surrey Wildlife Trust
	Thames Water
Methods for Engagement	-Meetings / discussions with relevant local authorities and
	bodies during the preparation of any evidence base
	documents relating to the historic and/or natural
	environment, as appropriate;
	-Request comments from relevant local authorities and
	relevant bodies on draft evidence (including on
	methodologies to be employed where appropriate);
	- Meetings / discussions / correspondence (verbal and
	email) with neighbouring authorities/relevant bodies at
	officer level, and at Member level if necessary as
	appropriate as strategy and policies are being developed;
	-Opportunity for written comments on proposed evidence,
	allocations and policies during the public consultation stages
	of the Local Plan; and,
	-Engagement through joint working groups or other co-
	operative work with other partners.

Matter 6: Flooding	Flooding is a serious risk to large parts of Runnymede
	Borough. The potential impacts of all types of flooding must
	be assessed and their impact on delivering growth in the

	Borough quantified as part of the evidence gathering prior to the formulation of the Council's Local Plan.
	In preparing the update to the Local Plan, the Council will need to identify the potential impacts of delivering the spatial strategy on all forms of flooding in the Borough and potential impacts in neighbouring authorities. This is particularly true in the case of Spelthorne, where the areas at risk of flooding from the River Thames extend into both boroughs.
	The other important cross boundary waterway is the Basingstoke Canal that flows through the southern part of the Borough.
Who is involved?	Local authorities
	Elmbridge Borough Council
	Royal Borough of Windsor and Maidenhead
	Spelthorne Borough Council
	Surrey County Council (Lead Local Flood Authority) Surrey Heath Borough Council
	Woking Borough Council
	Other bodies
	Basingstoke Canal Authority
	Environment Agency
	Greater London Authority (GLA)
	National Highways
	Natural England
	Network Rail
	Surrey Nature Partnership
	Thames Water

	The Office of Rail and Road
Methods for	-Meetings / discussions with Surrey County Council and the
Engagement	 Environment Agency (and other relevant bodies) during the preparation of the SFRA; Request comments from relevant local authorities and other bodies on the draft SFRA; Meetings / discussions / correspondence (including verbal and email) with relevant authorities / bodies at officer level, and at Member level if necessary, as appropriate as strategy and policies are being developed; Opportunity for written comments on proposed evidence, allocations and policies during the public consultation stages of the Local Plan; Through the River Thames Scheme Programme Board; and Through the River Thames Scheme Sponsoring Group.

Infrastructure

Matter 7: Transport	The influence of Heathrow Airport on the wider area in terms of traffic generation is a cross boundary strategic issue, as is the prospect of the provision of a southern rail access to Heathrow Airport.
	In addition, Runnymede benefits from a strategic location at the junction of the M25 and M3 motorways. Local roads

	include the A320 which runs from Guildford past the M25 junction 11 to Chertsey and Staines, the A30 which runs from Staines to Greater London and then down to the West Country and the A308 which runs from Egham to Hampton Court. Within Runnymede, National Highways is responsible for the strategic road network and Surrey County Council, as the Highways Authority, for the local road network.
	In preparing the update to the Local Plan, the Council will need to identify the potential impacts of delivering the Spatial Strategy on the highways network (including the Strategic Highway network), and identify with partners, any mitigation or highway infrastructure improvements and how this will be delivered.
	In addition, there will need to be joint working on any proposals for sustainable and active travel in order to join transport networks, including public transport, walking and cycling.
Who is involved	Local Authorities Elmbridge Borough Council Royal Borough of Windsor and Maidenhead
	Spelthorne Borough Council
	Surrey Heath Borough Council
	Woking Borough Council
	Other bodies
	Civil Aviation Authority
	Greater London Authority (GLA)

	Heathrow Airport Holdings
	Heathrow Strategic Planning Group
	National Highways
	Network Rail
	Office of Rail and Road
	Surrey County Council
	Transport for London
	Transport for the South East (TfSE)
	Active Travel England
Methods for Engagement	 -Meetings / discussions with relevant local authorities and bodies during the preparation of the evidence, as relevant, with the Infrastructure Delivery Plan and Transport Assessment being of particular relevance; -Meetings/discussions / correspondence (verbal and email) with neighbouring authorities / relevant bodies at officer level, and at Member level if necessary as strategy and policies are being developed; -Opportunity for written comments to be made on proposed evidence, allocations and policies during the public consultation stages of the Local Plan; and, -Engagement through the Surrey Infrastructure Steering Group' (set up in 2022) who oversee the delivery of the Surrey Infrastructure Plan. Surrey also now holds individual meetings with LPAs - ours are via the RBC-SCC Joint Infrastructure Group meetings.

Matter 8: Social/Public Service Infrastructure (including Healthcare and Education)	Social infrastructure can include healthcare facilities, universities, early years, schools, post-16 and adult education facilities, major sports facilities, libraries, blue light facilities and criminal justice accommodation. Key strategic social infrastructure issues in Runnymede relate to healthcare and education. St Peter's Hospital lies within the Borough and serves a population of more than 410,000 people living in the boroughs of Runnymede, Spelthorne, Woking and parts of Elmbridge, Hounslow, Surrey Heath and beyond. The Royal Holloway University of London is also situated in Englefield Green to the north-west of the Borough. For Health Policy in Runnymede, the Surrey Heartlands Integrated Care Board (ICB) and Integrated Care Partnership (ICP) are the relevant bodies, as well as the Surrey and
Who is involved	Borders Partnership NHS Foundation Trust for mental health and well-being matters. Regarding education, co-operation will be required with Surrey County Council as local education authority, with individual post-16 and adult education facilities and Royal Holloway University of London and may also be required with the neighbouring authorities as pupils may attend education facilities outside the Borough and vice versa. Local Authorities Elmbridge Borough Council Royal Borough of Windsor and Maidenhead Spelthorne Borough Council Surrey County Council

	Surrey Heath Borough Council Woking Borough Council Other bodies Post-16 facilities such as local colleges and Royal Holloway University of London Local schools and/or Academy Trusts Early Years Settings Adult Education Settings NHS Surrey Heartlands Integrated Care Board and Integrated Care Partnership Primary Care Networks
	South East Coast Ambulance Service NHS Foundation Trust Surrey and Borders Partnership NHS Trust Surrey Environment Partnership Surrey Fire & Rescue Service Surrey Police Sports England
Methods for Engagement	 -Meetings / discussions with relevant local authorities and bodies during the preparation of the evidence, as appropriate, with the Infrastructure Delivery Plan being of particular relevance; -Meetings/discussions / correspondence (verbal and email) with neighbouring authorities / relevant bodies at officer level, and at Member level if necessary as appropriate as strategy and policies are being developed; -Opportunity for written comments to be made on proposed evidence, allocations and policies during the public consultation stages of the Local Plan; and,

- Engagement through the Surrey Infrastructure Steering Group' (set up in 2022) who oversee the delivery of the Surrey Infrastructure Plan. Surrey also now holds individual meetings with LPAs – in Runnymede this is via the RBC-SCC
Joint Infrastructure Group meetings. - Engagement through the Surrey Health & Planning Forum, made up of Surrey's districts and boroughs, Surrey County Council public health team, and the local ICS and ICP.

Matter 9: Utilities	Many services and utilities are provided by private
including water and waste	companies and organisations that are not listed as
water, and waste services	prescribed bodies however with whom we must cooperate
	to ensure that the necessary infrastructure is in place to
	support planned growth.
	Utilities infrastructure includes water supply, waste water,
	wastewater treatment, energy supply and
	telecommunications. These services and their associated
	infrastructure are provided by the private sector utility
	companies which operate within and around the Borough.
	Runnymede Borough Council is the waste collection
	authority and Surrey County Council is the waste disposal
	authority.
	In preparing the update to the Local Plan, consideration
	must be given to any cross-boundary network operation,
	water supply and wastewater, and waste disposal issues so
	that future requirements can be delivered.

	Utility providers are not subject to the duty to co-operate, although the Council will need to work collaboratively with private sector bodies, utility and infrastructure providers in preparing the Local Plan. Joint working with infrastructure providers will be set out in the Utilities chapter of the Infrastructure Delivery Plan.
Who is involved	Local Authorities
	Surrey County Council
	Other bodies National Grid UK Power Networks Scottish and Southern Electricity Networks Cadent Gas Affinity Water Thames Water Digital Infrastructure Operators Surrey Environment Partnership
	Methods for Engagement:
	 -Meetings / discussions with relevant Surrey County Council Teams during the preparation of the evidence, as appropriate, with the Infrastructure Delivery Plan being of particular relevance; -Opportunity for written comments to be made on proposed evidence, allocations and policies during the public consultation stages of the Local Plan; and, - Engagement through the Surrey Infrastructure Steering Group' (set up in 2022) who oversee the delivery of the

Surrey Infrastructure Plan. Surrey also now holds individual
meetings with LPAs – in Runnymede these are via the RBC-
SCC Joint Infrastructure Group meetings.

Climate Change

Matter 10: Climate Change	Climate change is an issue that is not constrained by local authority boundaries and affects the whole of the UK and the world. It needs to be addressed by local authorities but also at a wider scale. Along with many other adjoining local authorities, the Council has declared a climate emergency.
	Surrey County Council has adopted a Climate Change Strategy. Joint working on the Strategy is coordinated through the Surrey Infrastructure Steering Group. Runnymede Borough Council has also adopted a Climate Change Strategy and Climate Change Action Plan, and a member working group has been set up to coordinate the delivery of key actions set out within the Action Plan across the Council, many of which will fall outside the remit of the Local Plan.
	This Statement focuses solely on Local Plan measures to address Climate Change issues. The potential to require adaptation and mitigation measures will be considered when developing the next Local Plan for the area. Discussions around such measures are likely to occur as part of wider discussions carried out in relation to the cross

	boundary matters of Flooding, Health, the Natural
	Environment and Transport in particular.
Who is involved ?	Local Authorities
	Bracknell Forest Borough Council
	Elmbridge Borough Council
	Guildford Borough Council
	Hampshire County Council
	Hart District Council
	Royal Borough of Windsor and Maidenhead
	Rushmoor Borough Council
	Surrey Heath Borough Council
	Waverley Borough Council
	Woking Borough Council
	Wokingham Borough Council
	Spelthorne Borough Council
	Surrey County Council
	Other bodies
	Active Travel England
	Affinity Water
	Environment Agency
	Greater London Authority (GLA)
	Heathrow Strategic Planning Group
	Historic England
	Natural England
	National Grid
	National Highways (how their infrastructure will cope in
	heatwaves / flood events etc)
	Network Rail

	Surrey Heartlands (health impacts of climate change and how the built environment should adapt) SSEN Surrey Nature Partnership Thames Water UK Power Networks
Methods for Engagement	 It is envisaged that officer discussions will take place through meetings and correspondence with the relevant Local Authorities and other bodies; Meetings / discussions / correspondence (verbal and email) with neighbouring authorities / relevant bodies at officer level, and at Member level if necessary (and when appropriate) as strategy and policies are being developed; and, Opportunity for written comments on proposed evidence, allocations and policies during the public consultation stages of the Local Plan.

Other strategic matters

Matter 11: Green & Grey	All land outside the settlement areas in the Borough is
Belt	designated as Metropolitan Green Belt, which accounts for
	over 74% of the total land area. National planning policy
	restricts the amount and type of development that is defined
	as 'appropriate' in the Green Belt. The high percentage of

Green Belt land in the Borough is likely to restrict the amount of development that can be delivered over the Plan period.

The NPPF (2024) introduces a new concept of Grey Belt. This is land in the Green Belt which may or may not be previously developed and which does not strongly contribute to Green Belt purposes and where a wider range of development can be appropriate including residential and/or commercial development.

If during the preparation of the emerging Local Plan it becomes apparent that Runnymede cannot meet identified housing and employment land requirements on land within its urban areas it may be necessary to consider whether these needs could be met through the release of land identified as Grey Belt and/or Green Belt land in line with NPPF paragraphs 145 & 148. These paragraphs require that exceptional circumstances to release Green Belt have been demonstrated and that where it is necessary to release Green Belt, a sequential approach of previously developed land (PDL), Grey Belt then Green Belt should be considered.

The Green Belt in Runnymede is part of the first substantial area of open land on the southwest edge of the London Metropolitan area. The 1988 Department of the Environment booklet, The Green Belts, notes that this

	western sector of Green Belt (outside London) is the 'most seriously fragmented of all'. As such, cooperation is required to protect it from further erosion and/or ensure that if any release is necessary to meet development needs this is done in a coordinated and strategic manner taking account of the need to identify Grey Belt and achieve sustainable patterns
	of development.
Who is involved?	Local authorities
	Elmbridge Borough Council Guildford Borough Council Royal Borough of Windsor and Maidenhead Spelthorne Borough Council Surrey County Council Surrey Heath Borough Council Waverley Borough Council Woking Borough Council
	Greater London Authority (GLA)
Methods for Engagement	- Potential for collaboration with neighbouring authorities on joint Green/Grey Belt review, particularly in the light of the proposals for unitary councils contained in the Devolution White Paper;

-Meetings / discussions with relevant local authorities and
bodies during the preparation of a Green/GreyBelt Review,
as required;
-Request comments from relevant local authorities and
relevant bodies on draft evidence (including on
methodologies to be employed where appropriate);
- Meetings / discussions / correspondence (verbal and email)
with neighbouring authorities/relevant bodies at officer
level, and at Member level if necessary as appropriate as
strategy and policies are being developed;
-Opportunity for written comments on proposed evidence,
allocations and policies during the public consultation stages
of the Local Plan; and,
-Engagement through joint working groups or other co-
operative work with other partners.

Matter 12: Minerals and waste

12.1 It is considered that minerals and waste development does not necessitate its own chapter in this Scoping Framework as officers at Runnymede Borough Council do not envisage that there will be any policies in the Local Plan relating to waste or minerals development. This is on the basis that SCC is the Mineral Planning Policy and Waste Planning Authority for Surrey and has a number of adopted plans

and policies²⁴ that make provision for waste facilities and future mineral extraction across the County, whilst aiming to minimise the impact on local communities and the environment.

- 12.2 Furthermore, as noted elsewhere in this document, the Council is currently producing the evidence base necessary to underpin its updated Local Plan, however it is not currently proposed that any new or updated evidence relating to the minerals or waste development in Runnymede is required.
- 12.3 Runnymede Borough Council will however continue to monitor the engagement with SCC relating to minerals and waste development over the course of Plan preparation and if at any time it is felt that a bespoke chapter is needed in the Council's DtC documentation on minerals developments, one will be produced.
- 12.4 It is currently envisaged that the main methods of engagement for matters relating to minerals and waste development during Plan preparation will be as follows:
 - Meetings / discussions / correspondence (verbal and email) with SCC at officer level, and at Member level as appropriate, as strategy and policies are being developed; and,
 - Opportunity for written comments on proposed evidence, allocations and policies during the public consultation stages of the Local Plan.